



The European Union's Central Asia Drug Action Programme

Central Asia Drug Action Programme *Phase 3*

*Progress Report
November 2006*



This project is funded by
the European Union



This project is implemented
by UNDP

TABLE OF CONTENTS

1.	PROJECT SYNOPSIS	5
2.	SUMMARY OF PROJECT PROGRESS SINCE THE START	6
2.1	PROJECT 1: PREVENTING DRUG TRAFFICKING AT THE BORDER.....	6
2.2	PROJECT 2: STRENGTHENING OF REGIONAL FORENSIC CAPACITIES.....	7
2.3	PROJECT 3: AWARENESS RAISING ON DANGER OF DRUG CONSUMPTION.....	7
2.4	PROJECT 4: STRENGTHENING OF REGIONAL COOPERATION	7
3.	SUMMARY OF PROJECT PLANNING FOR THE REMAINDER OF THE PROJECT	8
3.1	PROJECT 1: PREVENTING DRUG TRAFFICKING AT THE BORDER.....	8
3.2	PROJECT 2: STRENGTHENING OF REGIONAL FORENSIC CAPACITIES.....	8
3.3	PROJECT 3: AWARENESS RAISING ON DANGER OF DRUG CONSUMPTION.....	9
3.4	PROJECT 4: STRENGTHENING OF REGIONAL COOPERATION	9
4.	PROJECT PROGRESS IN REPORTING PERIOD	10
4.1	PROJECT 1: PREVENTING DRUG TRAFFICKING AT THE BORDER.....	10
4.2	PROJECT 2: STRENGTHENING OF REGIONAL FORENSIC CAPACITIES.....	10
4.3	PROJECT 3: AWARENESS RAISING ON DANGER OF DRUG CONSUMPTION.....	10
4.4	PROJECT 4: STRENGTHENING OF REGIONAL COOPERATION	11
5.	PROJECT PLANNING FOR NEXT REPORTING PERIOD.....	12
5.1	PROJECT 1: PREVENTING DRUG TRAFFICKING AT THE BORDER.....	12
5.2	PROJECT 2: STRENGTHENING OF REGIONAL FORENSIC CAPACITIES.....	12
5.3	PROJECT 3: AWARENESS RAISING ON DANGER OF DRUG CONSUMPTION.....	12
5.4	PROJECT 4: STRENGTHENING OF REGIONAL COOPERATION	13

Annexes

- Annex 1: Form 2.2 Project Progress Report;**
Annex 2: Form 2.3 Resource Utilisation Report;
Annex 3: Form 2.4 Output Performance Report;
Annex 4: Signed Letter of Agreement "Support to Forensic Lab Capacities in Central Asia".

Abbreviations

CADAP	Central Asia Drug Action Programme
BG	Border Guards
BS	Border Service
CA	Central Asia
BOMCA	Border Management Programme in Central Asia
EC	European Commission
EU	European Union
KG	Kyrgyzstan
KZ	Kazakhstan
PMO	Programme Management Office
TJ	Tajikistan
TOR	Terms of Reference
TM	Turkmenistan
ITB	Invitation to Bid
UNDP	United Nations Development Programme

1. PROJECT SYNOPSIS

Project Title	: Central Asia Drug Action Programme – Phase 3
Project Number	: CADAP 3 Contract No. 100-850
Country	: Central Asian Republics

Project objective[s]: The overall objective of the project is to foster a development oriented drug control strategy in Central Asia that ensures a sustained reduction of drug consumption and trafficking in line with the European Commission drug strategies.

The specific goals of the programme are:

- to reinforce drug control capacities at the border;
- to strengthen regional forensic capacities;
- to raise public awareness on the danger of drug consumption;
- to strengthen regional cooperation and donor coordination.

Planned outputs:

- Facilities at selected Border Posts rehabilitated/refurbished;
- Frontline staff at the border trained;
- Dog capacities strengthened in the pilot regions;
- Local communities informed of danger of drug abuse and drug trafficking;
- Forensic capacities of laboratories and border crossing points are strengthened at regional level;
- Enhanced coordination with other donors' programmes and strengthened cooperation at regional level

Project activities:

Activity 1:

- To organise works and start construction/ renovation;
- To procure and deliver equipment at Border Posts and Border Crossing Points;
- To design and organise subcontracting/ implementation of training;
- To reinforce dog units, procure new dogs and organize training for dogs and handlers;

Activity 2:

- To assess local forensic capacity;
- To procure and deliver equipment for laboratories;
- To establish forensic capacities linked to the central national laboratory;

Activity 3:

- To promote dialogue with local communities, and the development of social capital in pilot regions.

Activity 4:

- To organise regular steering committee meetings;

Project starting date : November 1, 2005

Project duration : 24 months

2. SUMMARY OF PROJECT PROGRESS SINCE THE START

The contract for CADAP 3 was signed on 30 October, 2005. Operations started on November 1, 2005. CADAP 3 is a follow up of activities launched under CADAP 2, but develops specific activities which are described in this report.

2.1 Project 1: Preventing drug trafficking at the border

This project is composed of four activities: border infrastructure development, provision of equipment, training in counter-narcotics work, and support to local communities to reduce drug demand along trafficking routes.

The work is focused in the 4 following areas:

- ⇒ Kyrgyz-Kazakh Pilot Region (Akjol-Kordai);
- ⇒ Ferghana Valley Pilot Region (Soh, Vuadil & Madaniyat);
- ⇒ Tajik-Afghan Pilot Region;
- ⇒ Turkmen-Uzbek Pilot Region (Kunia-Urgench).

An assessment mission to the Kyrgyz-Kazakh pilot region was undertaken by Tamas Kiss (Project Manager), Talaibek Usubaliev (Deputy Regional Programme Manager), and Col. Zakir Tilenov, then Head of Dept. for Border Control of Border Service of Kyrgyzstan in March 2006. Conclusions of the mission were that a) priority should be given to infrastructure of Akjol-Kordai border crossing, given its potential for improving trade, transit and security between Kyrgyzstan and Kazakhstan; b) remaining funds might be better targeted at the Kaindy railway crossing rather than Aktilek-Tokmok. The decision should be based on discussions with both national authorities in regard to establishing a trial in joint train control. Negotiations are ongoing, and the EC Delegation will be regularly informed of developments and opportunities.

It has been agreed to reallocate funds (Euro 75,000) from Ferghana BCP (Kyrgyzstan) to complete the second phase of construction works of the Osh Dog Unit following request of the Border Service in the Kyrgyz Republic. The following agreement was reached in communication between Senior Management and the EC Delegation.

Activity 1: To organize works and start construction/ renovation

The tenders for construction works in Akjol BCP are completed. The tenders for construction works in 2 BCPs in Vuadil and Madaniyat are completed.

Activity 2: To procure and deliver equipment

The tenders for procurement of equipment for the above pilot regions are completed

Activity 3: To design and organize subcontracting/ implementation of training

No activity has been carried out so far.

Activity 4: To reinforce dog units, procure new dogs and organize training for dog handlers

The three-month dog handlers training was completed in Almaty, Kazakhstan from 30 June, 2006 to 30 September 2006. The dog handlers were provided with new dogs. The contractual and financial arrangements are done according to the signed Letter of Agreement between UNDP and the regional dog training centre in Almaty.

2.2 Project 2: Strengthening of regional forensic capacities

The project is subcontracted to UNODC. The Letter of Agreement was signed on October 18, 2006 (please see Annex IV).

Activity 1: To assess local forensic capacities

UNODC has recruited International Expert to undertake assessment missions to the Central Asian states.

Activity 2: To procure and deliver equipment for laboratories

No activity has been carried out so far.

Activity 3: To strengthen forensic capacities linked to the central national laboratory

No activity has been carried out so far.

2.3 Project 3: Awareness raising on danger of drug consumption

Activity 1: To promote dialogue with local communities, and the development of social capital in pilot regions

No activity has been carried out so far.

2.4 Project 4: Strengthening of regional cooperation

The objective of the activity is to strengthen regional cooperation in regard to sharing of information about drugs trafficking, to be developed in line with the UNODC – led CARICC initiative.

Activity 1: To organize regular steering committee meetings

The following Steering Committee Meetings have taken place from the start of the project:

- a) Kazakhstan – April 11, 2006, October 27, 2006;
- b) Turkmenistan – May 26, 2006, November 17, 2006;
- c) Tajikistan – July 12, 2006;
- d) Uzbekistan – April 26, 2006;
- e) Kyrgyzstan – CADAP July 14, 2006 and BOMCA August 18, 2006.

3. SUMMARY OF PROJECT PLANNING FOR THE REMAINDER OF THE PROJECT

3.1 Project 1: Preventing drug trafficking at the border

Activity 1: To organize works and start construction/ renovation

The construction company for Akjol-Kordai pilot region will be selected and contracted by the end of December 2006. The contracting of company selected to undertake construction works in Soh Region is currently awaiting procurement process approval from UNDP HQ. The construction companies are at the stage of contracting for 2 BCPs, Vuadil and Madaniyat.

Activity 2: To procure and deliver equipment

The tenders for procurement of equipment for the above pilot regions are completed and It is envisaged that delivery of equipment will take place during the second half of January 2007. The tenders for procurement of equipment for the Tajik-Afghan Border are currently awaiting procurement process approval from UNDP HQ.

Activity 3: To design and organize subcontracting/ implementation of training

Multi-Agency training will be provided in intelligence-gathering techniques, sharing of intelligence, risk analysis/ profiling, search techniques and mobile units training, to increase capacity of enforcement officials at the border to control the trafficking of drugs. It will be conducted for border guards and customs officials focusing on border crossing points.

The implementation of training activity will commence in Spring 2007 (March – April) by the recruited short term International European Expert, to be directly contracted to UNDP. The training will be conducted in all indicated pilot zones for about 60-80 persons together. No subcontracting of this activity is foreseen as resident CTAs will coordinate implementation of training as well as locate international trainers.

Activity 4: To reinforce dog units, procure new dogs and organize training for dog handlers

The second Regional Dog Training is planned to be conducted in Tashkent, Uzbekistan in Spring 2007.

3.2 Project 2: Strengthening of regional forensic capacities

Activity 1: To assess local forensic capacities

As a result of the assessment missions, the assessment report will be produced and contain full technical specifications (in details) for the indicated technical equipment including instructions for the supplier on installation and calibration tolerances of equipment, draft Memorandums of Understanding, to be signed between Government beneficiaries and UNODC in regard to signing off delivery and installation of equipment as well as ongoing maintenance and running costs of the equipment to be supplied, staff to be trained and the sharing of data with other Government and inter-Governmental law enforcement bodies. UNDP will initiate procurement activities and deliver identified equipment.

Activity 2: To procure and deliver equipment for laboratories

Based on the above assessments, the necessary equipment to be provided to local laboratories and BCPs will be procured centrally by UNDP in Bishkek. Training will be organized and provided by UNODC under Letter of Agreement with UNDP. The procurement of equipment shall commence in the first and second quarter of 2007.

Activity 3: To strengthen forensic capacities linked to the central national laboratory

Based on recommendation of the assessment report, appropriate training will be provided to scientific staff of the forensic laboratories benefiting from the provision of equipment. It is envisaged that trainings will commence in the second and third quarters of 2007.

3.3 Project 3: Awareness raising on danger of drug consumption

Activity 1: To promote dialogue with local communities, and the development of social capital in pilot regions

The implementation of this project is rescheduled for Spring 2007 due to implementation in order to link with the public awareness component of the proposed CADAP 4 Programme. A workplan for the activity will be provided to the EC Delegation in the first two months of 2007

Public awareness campaigns on the dangers of drug abuse and penalties for involvement in trafficking will be run in pilot regions in close cooperation with the local administrations, and local community-prioritised initiatives supported to reduce drug demand. The Programme will work with and through representatives of law enforcement Agencies and local administrations in order to promote dialogue with local communities, and the development of social capital in pilot regions.

3.4 Project 4: Strengthening of regional cooperation

Activity 1: To organize regular steering committee meetings

The Steering Committee Meetings are being organized twice a year, on the same day as steering committees for BOMCA, but as separate meetings in order to preserve and promote the separate identity of the CADAP Programme.

The planning of the Steering Committee Meetings for 2007 is as follows:

- a) Uzbekistan – it is rescheduled to January 24, 2007;
- b) Kyrgyzstan – it is planned for March 2, 2007;
- c) Turkmenistan – it is planned for mid June 2007, to be confirmed by the Turkmen Government;
- d) Tajikistan – it is planned for February 21, 2007, to be confirmed by the Tajik Government.
- e) Kazakhstan – it is planned to mid April 2007, to be confirmed by the Kazakh Government.

4. PROJECT PROGRESS IN REPORTING PERIOD

4.1 Project 1: Preventing drug trafficking at the border

Activity 1: To organize works and start construction/ renovation

The tenders for construction works at Akjol, Soh, Vuadil and Madaniat BCPs are completed. The equipment for the above pilot regions is tendered.

The strategic importance of Kunia-Urgench BCP has been confirmed during the last Steering Committee which took place in Ashgabat on November 17, 2006. Turkmen officials reiterated that the main intervention of the EC in Turkmenistan would be the construction of this BCP, to which part of the traffic to Russia will pass in the future. Therefore, Turkmen officials requested to allocate more funds to this project. Mr. Philip Peirce answered positively to that request, proposing to allocate additional 0,7 million Euro to Kunia-Urgench (from BOMCA 6). End of November, this figure has been confirmed and approved by the EC Delegation based in Almaty.

Activity 2: To procure and deliver equipment

The equipment for the above pilot regions including Tajik-Afghan border is tendered.

Activity 3: To design and organize subcontracting/ implementation of training

No activity has been carried out so far.

Activity 4: To reinforce dog units, procure new dogs and organize training for dog handlers

The closing ceremony of the Third Regional Dog Handlers Training took place in September 29, 2006 in Amaty at the Central Cynology Centre of the Border Service of the Republic of Kazakhstan.

4.2 Project 2: Strengthening of regional forensic capacities

Activity 1: To assess local forensic capacities

UNODC was subcontracted for implementation of this project. The logistical arrangements and workplan for assessment missions to Central Asia are undertaken.

Activity 2: To procure and deliver equipment for laboratories

No activity has been carried out so far.

Activity 3: To strengthen forensic capacities linked to the central national laboratory

No activity has been carried out so far.

4.3 Project 3: Awareness raising on danger of drug consumption

Activity 1: To promote dialogue with local communities, and the development of social capital in pilot regions

No activity has been carried out so far.

4.4 Project 4: Strengthening of regional cooperation

Activity 1: To organize regular steering committee meetings

During reporting period the following Steering Committee Meetings have taken place so far:

- a) Turkmenistan - November 11, 2006;
- b) Kazakhstan - October 27th, 2006.

5. PROJECT PLANNING FOR NEXT REPORTING PERIOD

The next reporting period is December 2006 to end February 2007.

5.1 Project 1: Preventing drug trafficking at the border

Activity 1: To organize works and start construction/ renovation

It is anticipated that construction works will start in the Kyrgyz-Kazakh BCP, Soh Region and 2 BCPs in Vuadil and Madaniyat pilot regions. At the same time, scope of works will be estimated for the second phase of Osh Dog Unit. It is anticipated that design works will also be tendered.

Activity 2: To procure and deliver equipment

To finalize process of contractual arrangements for the selected companies and start delivering equipment for Kyrgyz-Kazakh border, Soh Region, Tajik-Afghan border and Turkmen Pilot Regions.

Activity 3: To design and organize subcontracting/ implementation of training

To initiate recruitment process of the European Expert to implement trainings.

Activity 4: To reinforce dog units, procure new dogs and organize training for dog handlers

The planning for Dog Handlers Training to be held in Tashkent will be conducted in the second quarter of 2007.

5.2 Project 2: Strengthening of regional forensic capacities

Activity 1: To assess local forensic capacities

The first assessment mission will cover Kazakhstan and Kyrgyzstan from December 03-16, 2006. The second assessment mission covering Tajikistan, Turkmenistan and Uzbekistan is planned in January 2007. The Assessment Mission will identify priority needs for equipment and training in each country, and recommend appropriate changes to the institutional and organisational frameworks in which forensic laboratories are working to ensure improvements in inter-Agency and international sharing of data relating to drug crime. The final assessment report is planned to be submitted by UNODC in February 2007.

Activity 2: To procure and deliver equipment for laboratories

This activity will be implemented after completion of above Activity 1.

Activity 3: To strengthen forensic capacities linked to the central national laboratory

This activity will be implemented after completion of above Activity 1.

5.3 Project 3: Awareness raising on danger of drug consumption

Activity 1: To promote dialogue with local communities, and the development of social capital in pilot regions

A workplan will be prepared in the first quarter and submitted to the EC for approval.

5.4 Project 4: Strengthening of regional cooperation

Activity 1: To organize regular steering committee meetings

The Steering Committee Meetings in Uzbekistan, Tajikistan and Kyrgyzstan will be held in the next reporting period.

FORM 2.2 : PROJECT PROGRESS REPORT

Project title :Central Asia Drug Action Programme Phase 3				Project number : CADAP 3 Contract No 100-850		Country : 5 Central Asian Republics				Page :			
Planning period : September 2006 – November 2006				Prepared on : November 2006		EC Consultant : UNDP							
Project objectives :													
No	MAIN ACTIVITIES	TIME FRAME						INPUTS					
		2006				Personnel EC Consultant		Counterpart		Equipment and Material		Other	
		Sept	Oct	Nov		Planned	Utilised	Planned	Utilised	Planned	Utilised	planned	Utilised
1.	To reinforce drug control capacities at the border												
1.1	To organise works and start construction					2 m/m int 3 m/m local	2 m/m int 3 m/m local						
1.2	To procure and deliver equipment					2 m/m int 3 m/m local	2 m/m int 3 m/m local						
1.3	To design and organise subcontracting of trainings												
1.4	To reinforce dog units, procure new dogs and organise training for dogs and handlers					1 m/m int 3 m/m local	1 m/m int 3 m/m local						
2	To strengthen regional forensic capacities												
2.1	To assess local forensic capacities					1m/m int							
2.2	To procure and deliver equipment for laboratories												
2.3	To reinforce forensic capacities linked to the central national laboratory												
3	To raise public awareness												
3.1	To promote dialogue with local communities & development of social capital in pilot regions					0,5 m/m int	0.5 m/m int						

FORM 2.3: RESOURCE UTILISATION REPORT

Project title : Central Asia Drug Action Programme – Phase 3		Project number : 100-850	Country : Central Asian Republics		Page :
Planning period : 01.09.2006 -30.11.2006		Prepared on : November 2006	EC Consultant : UNDP		
Project objectives : facilitate the licit flow of persons and goods over Central Asian Borders and increase security in Central Asia					
RESOURCES/INPUTS	TOTAL PLANNED	PERIOD PLANNED	PERIOD REALISED	TOTAL REALISED	AVAILABLE FOR REMAINDER
PERSONNEL					
International experts	34 m/m	7 m/m	6 m/m	20.5 m/m	13.5
Long Term Local Experts	50 m/m	10 m/m	10 m/m	30.5 m/m	19.5 m/m
Sub-total					
Sub-total					
OTHER INPUTS	Programme equipment 1.031.000 euro (600.000 for forensic laboratories)			600.000 Euro for forensic laboratories not yet used: assessment mission planned by UNODC in Dec/January 07	
Sub-total					
TOTAL					

FORM 2.4. OUTPUT PERFORMANCE REPORT

Project Title : Central Asia Drug Action Programme – Phase 3		Project number : 100-850	Country : Central Asian Republics	Page :
Prepared on : November 2006			EC Consultant : UNDP	
Output results	Deviation original plan + or - %	Reason for deviation	Comment on constraints & assumptions	
To reinforce drug control capacities at the border	<ul style="list-style-type: none"> -20% 	Most of preparatory work is being finalised (international tenders, contracting, etc). Construction should start in January 07. Initial delays are being caught up. Work at Tajik-Afghan border is ongoing.	<p>The following C/A are still valid:</p> <ul style="list-style-type: none"> Regional and country political stability Support to border reforms and anti-drug measures by local authorities Ongoing EU advocacy towards fight against drug 	
To reinforce dog units	<ul style="list-style-type: none"> +20 % 	Programme praised by all participants. Well received and accepted by all national authorities		
To strengthen regional forensic capacities	<ul style="list-style-type: none"> -30 % 	LoA was signed with UNODC in October 18 th , 2006. UNODC will organise assessment mission in December 06 and January 07.		