



The European Union's Central Asia Drug Action
Programme

Central Asia Drug Action Programme *Phase 3*

*Progress Report
November 2007*



This project is funded by
the European Union



This project is implemented
by UNDP

Form 1.2 REPORT COVER PAGE

Project Title	:	Central Asia Drug Action Programme: Phase 3	
Project Number	:	CADAP 3 Contract No. 100-850	
Country	:	Central Asian Republics	
		Local operator	EC Consultant
Name	:	UNDP in the Kyrgyz Republic	
Address	:	Kyrgyz Republic 160, Chui Avenue 720040, Bishkek	
Tel. number	:	996 312 61-12-13, 61-20-18	
Fax number	:	996 312 66-10-15	
Telex number	:		
Contact person	:	Scott Pilkington (Regional Programme Manager)	
Signature	:	_____	_____

Date of report: 30 November 2007

Reporting period: 01.09.2007 – 30.11.2007

Author of report: Scott Pilkington, Regional Programme Manager,

EC M & E team	_____	_____	_____
	[name]	[signature]	[date]
EC Delegation	_____	_____	_____
	[name]	[signature]	[date]
TACIS Bureau	_____	_____	_____
[task manager]	[name]	[signature]	[date]

TABLE OF CONTENTS

1. PROJECT SYNOPSIS	5
2. SUMMARY OF PROJECT PROGRESS SINCE THE START	6
2.1 PROJECT 1: PREVENTING DRUG TRAFFICKING AT THE BORDER	6
2.2 PROJECT 2: STRENGTHENING OF REGIONAL FORENSIC CAPACITIES	8
2.3 PROJECT 3: AWARENESS RAISING ON DANGER OF DRUG CONSUMPTION.....	9
2.4 PROJECT 4: STRENGTHENING OF REGIONAL COOPERATION	10
3. SUMMARY OF PROJECT PLANNING FOR THE REMAINDER OF THE PROJECT.....	11
3.1 PROJECT 1: PREVENTING DRUG TRAFFICKING AT THE BORDER	11
3.2 PROJECT 2: STRENGTHENING OF REGIONAL FORENSIC CAPACITIES	11
3.3 PROJECT 3: AWARENESS RAISING ON DANGER OF DRUG CONSUMPTION.....	12
3.4 PROJECT 4: STRENGTHENING OF REGIONAL COOPERATION	12

Annexes

- Annex 1: Form 2.2 Project Progress Report;
Annex 2: Form 2.3 Resource Utilisation Report;
Annex 3: Form 2.4 Output Performance Report;

Abbreviations

BCP	Border Crossing Point
BG	Border Guards
BOMCA	Border Management Programme in Central Asia
BP	Border Post
BS	Border Service
CA	Central Asia
CADAP	Central Asia Drug Action Programme
CTA	Chief Technical Advisor
DDD	Drug Detecting Dog
EC	European Commission
EU	European Union
ITB	Invitation to Bid (UNDP formal procurement method which generally used for the procurement of goods locally and internationally. ITB's are publicly advertised)
KG	Kyrgyzstan
KZ	Kazakhstan
MoU	Memorandum of Understanding
PMO	Programme Management Office
TJ	Tajikistan
TOR	Terms of Reference
TM	Turkmenistan
UNDP	United Nations Development Programme

1. PROJECT SYNOPSIS

Project Title	: Central Asia Drug Action Programme – Phase 3
Project Number	: CADAP 3 Contract No. 100-850
Country	: Central Asian Republics

Project objective[s]: The overall objective of the project is to foster a development oriented drug control strategy in Central Asia that ensures a sustained reduction of drug consumption and trafficking in line with the European Commission drug strategies.

The specific goals of the programme are:

- to reinforce drug control capacities at the border;
- to strengthen regional forensic capacities;
- to raise public awareness on the danger of drug consumption;
- to strengthen regional cooperation and donor coordination.

Planned outputs:

- Facilities at selected Border Posts rehabilitated/ refurbished;
- Frontline staff at the border trained;
- Dog capacities strengthened in the pilot regions;
- Local communities informed of danger of drug abuse and drug trafficking;
- Forensic capacities of laboratories and border crossing points are strengthened at regional level;
- Enhanced coordination with other donors' programmes and strengthened cooperation at regional level

Project activities:

Activity 1:

- To organise works and start construction/ renovation;
- To procure and deliver equipment at Border Posts and Border Crossing Points;
- To design and organise subcontracting/ implementation of training;
- To reinforce dog units, procure new dogs and organize training for dogs and handlers;

Activity 2:

- To assess local forensic capacity;
- To procure and deliver equipment for laboratories;
- To establish forensic capacities linked to the central national laboratory;

Activity 3:

- To promote dialogue with local communities, and the development of social capital in pilot regions.

Activity 4:

- To organise regular steering committee meetings;

Project starting date: 1 November, 2005

Project duration: 26 months

2. SUMMARY OF PROJECT PROGRESS SINCE THE START

The contract for CADAP 3 was signed on 30 October, 2005. Operations started on 1 November, 2005. CADAP 3 is a follow up of activities launched under CADAP 2, but develops specific activities which are described in this report.

2.1 Project 1: Preventing drug trafficking at the border

This project is composed of four activities: border infrastructure development, provision of equipment, counter narcotics training, and support to local communities to reduce drug demand along trafficking routes.

The work is focused in the following areas:

- ⇒ Kyrgyz-Kazakh Pilot Zone (Akjol-Kordai);
- ⇒ Ferghana Valley Pilot Zoned (Sokh, Vuadil & Madaniyat);
- ⇒ Tajik-Afghan Border in Gorno Badakshan Autonomous Oblast (GBAO) Pilot Zone;
- ⇒ Turkmen-Uzbek Pilot Zone (Kunia-Urgench).

Activity 1: To organize works and start construction/ renovation

Kyrgyzstan: The first tender for Ak-Jol BCP (Kyrgyz-Kazakh border) was launched on 16 October, 2006 with closing date 15 November 2006. The tender failed because an insufficient number of responsive bids were received. The tender was re-launched on 29 January 2007. As requested by the UNDP Contract and Asset Procurement Committee, an independent engineering assessment of the most responsive bid was carried out and a certificate of compliance with the technical specifications issued on 19 April 2007. A contract for construction was signed on 8 May 2007. Construction works at BCP Ak-Jol are ongoing.

Uzbekistan: Construction works at BP Sokh, BCPs Vuadil and Madaniyat have been completed.

The opening ceremony of BP Sokh took place on 15 August 2007 with participation of the following representatives from EU member states in Uzbekistan:

Ales Fojtik, Ambassador of the Czech Republic;
Matthias Meyer, Ambassador of Germany;
Stoyanka Rusinova, Charge D’Affaires of Bulgaria;
Christophe Le Rigoleur, Acting French Ambassador;
Olivier Ordas, Attache, French Embassy;
Cornel Burcea, First Secretary, Romanian Embassy;
Ben Greenwood, Third Secretary, British Embassy.

Activity 2: To procure and deliver equipment

Furniture and computer equipment were procured and delivered to the Turkmenistan Pilot Zone. Equipment (computers, furniture, air-conditioners, X-Ray scanner) for BCP Kunia-Urgench has been procured.

Tenders for procurement of equipment for the Tajik and Uzbek Pilot Zones were completed. Vehicles (Two x UAZ vehicles and one x excavator) were delivered and handed over to the BP Sokh in Uzbekistan. Vehicles (Two x UAZ Ambulances and one x Kamaz truck) were procured and delivered to Tajik-Afghan pilot region.

Equipment to Ak-Jol BCP (Kyrgyz-Kazakh border) has been delivered. As Ak-Jol BCP is funded both under BOMCA 5 and CADAP 3, furniture procurement is expected under BOMCA 5 funds.

At the beginning of October 2007 it has been agreed with the EC Delegation that the sum of 100,000 Euro out of 125,000 Euro originally intended for training mobile teams is to be reallocated and utilised for the procurement of equipment at BCPs where practical training

on drug and precursor chemical detection is to be undertaken. It should be noted that the practical training cannot be undertaken until the appropriate equipment is available at the BCPs.

Kyrgyzstan: Drug and precursor identification kits have been delivered for Ak-Jol BCP (Kyrgyz-Kazakh border) and Karasuu BCP (Kyrgyz-Uzbek border).

The equipment is planned to be distributed at the following BCPs below:

- a) Drug and Precursor Chemical identification kits:
 - Kazakhstan: Kordai and Sary-Agash BCPs;
 - Kyrgyzstan: Ak-Jol and Karasuu BCPs;
 - Tajikistan: Fortekabod, Ruzvai, Tem, Ishkashim, Nijni Panj and Kokul BCPs;
 - Turkmenistan: Kunia-Urgench (Dashoguz) and Farab BCPS;
 - Uzbekistan: Jibek-Joly, Oybek, Sarasia and Termez BCPs.
- b) Rummage Kits:
 - Kazakhstan: Kordai and Sary-Agash BCPs;
 - Kyrgyzstan: Ak-Jol and Karasuu BCPs;
 - Tajikistan: Fortekabod, Nijni Panj and Kokul BCPs;
 - Turkmenistan: Kunia-Urgench (Dashoguz) and Farab BCPS;
 - Uzbekistan: Jibek-Joly and Oybek BCPs.
- c) Endoscopes:
 - Kazakhstan: Kordai and Sary-Agash BCPs;
 - Kyrgyzstan: Ak-Jol and Karasuu BCPs;
 - Tajikistan: Nijni-Panj, Kokul and Fortekabod BCPs;
 - Turkmenistan: Kunia-Urgench (Dashoguz) and Farab BCPS;
 - Uzbekistan: Jibek-Joly and Oybek BCPs.

Activity 3: To design and organize subcontracting/ implementation of training

This activity is designed to provide training in searching, profiling, and risk analysis, to increase the capacity of law enforcement officials (Border Guards & Customs officials) at the border to control the trafficking of drugs. This activity will not be subcontracted to UNODC as Chief Technical Advisor in Turkmenistan, Mr. Richard Martinez who has been assigned regional responsibility for the counter-narcotics training component of CADAP, will coordinate implementation of training on detection of drugs and precursor chemicals as well as identify international trainers.

EU International Trainer/Expert Mr. Bernard Figini has conducted training sessions as follows:

Kyrgyzstan – BCP Ak-Tilek in the Kyrgyz-Kazakh pilot zone during 03-05 October 2007 and BCP Karasuu in the Kyrgyz-Uzbek pilot zone during 08-10 October 2007.

Uzbekistan – Gisht Kuprit BCP on Uzbek-Kazakh border during 15-16 October 2007, Oybek BCP on Uzbek-Tajik border during 18-19 October 2007, Sarasiya BCP on Uzbek-Tajik border during 22-23 October 2007, Hairaton BCP on Uzbek-Afghan border during 25-26 October 2007.

Turkmenistan – BCP Farab on the Turkmen-Uzbek border during 29-30 October 2007.

Kazakhstan – BCP Kordai on the Kazakh-Kyrgyz Border during 05-06 November 2007 and BCP Sary-Agash on the Kazakh-Kyrgyz border during 08-09 November 2007.

Tajikistan – Khorog during 14-16 November 2007, Nijni Panj during 19-21 November 2007, Kanibadam during 24-26 November 2007

The remaining balance of 25,000 Euro from the original Mobile Teams training budget has been re-distributed to Kazakhstan (with the approval of the EC Project Manager on November 09, 2007) following request of the Kazakh Border Service to provide English language training for the Kazakh border guards. The English language training is being subcontract to the British Councils for implementation.

Activity 4: To reinforce dog units, procure new dogs and organize training for dog handlers

Training of Drug Detecting Dogs (DDD) and handlers at the Karaoy Training Centre near Almaty (Kazakhstan) has occurred as follows:

February-April 2005;
July-September 2006;

Similar training has occurred at the Customs Dog Training Centre in Tashkent as follows:

September-December 2005;
March-May 2007.

The latest Regional Drug Detecting Dog (DDD) Training course has been conducted in Karaoy Dog Training Center near Almaty during September-November 2007. The closing ceremony of the training has been conducted on 30 November 2007.

There were no participants from Tajikistan. The Donors' DDD Committee in Tajikistan with the understanding of the Government's Inter Ministerial DDD Committee advised that adding five more DDDs to the existing capacity provided under earlier BOMCA/CADAP and US funded UNODC DDD schemes would only add to existing and as yet unresolved problems of long term DDD inter agency cooperation and sustainability.

Instead, it has been agreed with the EC Delegation that two separate complimentary activities are to be undertaken in Tajikistan as follows:

- a) Under CADAP 3 - Retraining all existing DDDs and handlers provided under BOMCA/CADAP and US funded / UNODC implemented programmes; An instructor from the Karaoy Dog Training Centre has carried out three training sessions: 1 in Khorog for 5 trainees and 2 in Dushanbe for 34 trainees.
- b) Under BOMCA 6, a DDD specialist from Austria will be hired to assist Tajik law enforcement agencies which operate explosive detecting dogs and DDDs to develop a long term strategy for effective inter agency cooperation and sustainability.

If and when this strategy has been developed and adopted, further expansion of the DDD capacity in Tajikistan will be considered.

The strategy eventually adopted in Tajikistan might be useful as a guide for other Central Asian countries who do not appear to have a long term strategy.

2.2 Project 2: Strengthening of regional forensic capacities

The project is subcontracted to UNODC, and a Letter of Agreement was signed on 18 October 2006.

Activity 1: To assess local forensic capacities

UNODC recruited Dr. Rainer Dahlenburg who is an acknowledged international expert, to undertake assessment missions to the Central Asian states.

Assessment missions were completed by UNODC as follows:

Kazakhstan 4-8 December 2006;
Kyrgyzstan 11-14 December 2006;
Tajikistan 14-19 January 2007;
Uzbekistan 24-26 January 2007;
Turkmenistan 29-31 January 2007.

The assessment missions were completed by the beginning of February 2007 and after considerable delays, UNODC finally submitted a full assessment report on 26 June 2007

(See Progress Report CADAP 3 for June – August 2007). As reasons for the delay, UNODC cited the loss by Dr. Dahlenburg of his laptop computer containing all his notes, and of his failure to respond in a timely manner to UNODC's queries. According to UNODC, Dr. Dahlenburg's services will not be used by UNODC again.

The activity is completed.

Activity 2: To procure and deliver equipment for laboratories

Whilst UNODC is subcontracted to undertake the assessment of forensic capacities, to specify equipment to be procured for the selected forensic laboratories and to undertake training on that equipment, UNDP retained responsibility for procurement of the equipment.

Delays in launching tenders for the supply of equipment resulted from late submission of technical specifications by Dr. Dahlenburg. These were exacerbated by yet further delays in UNODC providing a technical evaluation of bids received.

Tenders for procurement of equipment specified in UNODC's report were launched by the BOMCA/CADAP Regional Management Office in Bishkek on 12 July 2007 and contracts are signed.

Activity 3: To strengthen forensic capacities linked to the central national laboratory

Regional training for the participants from Kazakhstan, Kyrgyzstan, Tajikistan and Turkmenistan has been conducted in Dushanbe, Tajikistan, during 19-30 November 2007 by UNODC International Experts on the use of certain types of equipment.

2.3 Project 3: Awareness raising on danger of drug consumption

Activity 1: To promote dialogue with local communities and the development of social capital in pilot regions

This activity is designed as a preparatory phase for CADAP 4 Drug Awareness and Media Campaign Project with purpose to develop a multi-agency training capacity for drug prevention and drug awareness raising in each five Central Asia countries. It is proposed that this activity to be linked directly with CADAP 4 Drug Awareness and Media Campaign Project (MEDISSA).

A workplan for this activity was approved by the EC Delegation in May 2007.

The first assessment mission was conducted by the retained part time Team Leader (Paul Cook) in all five Central Asian countries from 26 June to 11 July, 2007 (See Progress Report CADAP 3 for June – August 2007).

Work under this Activity involves:

- a) Establishing a small drug prevention training / resource facility in either the Ministry of Health or Ministry of Education each country; - All resource facilities have been identified, and required equipment is being procured under CADAP 4 MEDISSA Project.
- b) Developing national drug prevention training curricula; - National drug prevention training curricula have been developed during the Project Team Leader's mission to Central Asia, the Manual on Drug Awareness Raising is being developed and published; national trainings have been conducted.
- c) Preparing action plans guidance manual for drug abuse prevention campaigns. - Action plans are being drafted/have been drafted during national trainings in end-November-early December 2007

The second mission to all Central Asian countries was conducted by Team Leader (Paul Cook) from 11 to 28 September 2007 which focused on finalisation of the training curricula, the guidance manual and monitoring progress on establishing the training / resource centres. At the same time Paul Cook has visited premises identified for the training with the purpose to assess equipment needs.

National workshops/training sessions on Raising Drug Awareness have been conducted in Bishkek during 26-30 November 2007, in Almaty during 28-30 November 2007, in Dushanbe during 3-6 December 2007, in Tashkent during 10-12 December 2007 and in Ashgabat – on 14 December 2007. It has been proposed by the Project Leader to subcontract short term experts from Ministries of Health to provide services for preparing and finalizing the manual in each Central Asian country.

2.4 Project 4: Strengthening of regional cooperation

Activity 1: To organize regular steering committee meetings

Steering committee meetings were held as follows:

- Kazakhstan 11 April and 27 October 2006; 19 April 2007 and 23 October 2007;
- Kyrgyzstan on 14 July 2006, 18 August 2006, 02 March and 19 October 2007;
- Tajikistan on 12 July 2006 and 21 February and 17 October 2007;
- Turkmenistan on 26 May, 17 November 2006 and 17 May and 01 November 2007;
- Uzbekistan on 26 April 2006 and 24 January and 31 October 2007.

3. SUMMARY OF PROJECT PLANNING FOR THE REMAINDER OF THE PROJECT

3.1 Project 1: Preventing drug trafficking at the border

Activity 1: To organize works and start construction/ renovation

Kyrgyzstan: The construction works at BCP Ak-Jol are ongoing and it is anticipated that these works will be completed by the end of the project.

Activity 2: To procure and deliver equipment

The specialised equipment (endoscopes, hand held narcotics detectors, passport readers, UV lamps/ radiators, magnifiers, hand metal detectors, search and examination set, mobile laboratory, inspection device, device for forced stop of vehicles) was delivered for Akjol-Kordai BCP in September 2007.

Activity 3: To design and organize subcontracting / implementation of training

The activity is completed.

Activity 4: To reinforce dog units, procure new dogs and organize training for dog handlers

The activity is completed.

3.2 Project 2: Strengthening of regional forensic capacities

Activity 1: To assess local forensic capacities

The activity is completed.

Activity 2: To procure and deliver equipment for laboratories

Delivery of equipment is unlikely to occur before the first quarter of 2008, but payments are done according to the signed contract with the supplier this year.

This project is subcontracted to UNODC for implementation. It has to be noted that initially the Government of Uzbekistan has officially accepted UNODC mission lead by Mr. Dahlenburg to assess and review existing forensic laboratories in terms of equipment. The final report containing the proposed list of equipment and standards was shared with the Uzbek Government prior to procurement phase. However, after procurement process and signing contracts with suppliers on delivery of equipment and standards to Uzbekistan, the Uzbek Government at the last minute has officially rejected the delivery of proposed equipment without providing further explanations. In this regard, the Regional Programme Manager took a decision to re-direct the delivery of procured equipment to Kyrgyzstan. The Kyrgyz Government has officially agreed to accept the delivery of additional forensic equipment and standards to Kyrgyzstan.

Activity 3: To strengthen forensic capacities linked to the central national laboratory

Training on one particular item of equipment that is to be undertaken by the manufacturer, will occur after delivery in the early part of 2008, but this will not affect the budget as the cost will already have been included within the procurement contract to be signed before the end of the year.

A Memorandum of Understanding (MoU) between each beneficiary country and UNODC will be signed before the end of 2007.

3.3 Project 3: Awareness raising on danger of drug consumption

Activity 1: To promote dialogue with local communities, and the development of social capital in pilot regions

It is anticipated that the Manual on Drug Awareness Raising will be finalised and published by mid December 2007.

3.4 Project 4: Strengthening of regional cooperation

Activity 1: To organize regular steering committee meetings

The activity is completed.

FORM 2.2 : PROJECT PROGRESS REPORT

Project title :Central Asia Drug Action Programme Phase 3				Project number : CADAP 3 Contract No 100-850		Country : 5 Central Asian Republics			Page :			
Planning period : September – November 2007				Prepared on : November 2007		EC Consultant : UNDP						
Project objectives :												
No	MAIN ACTIVITIES	TIME FRAME						INPUTS				
		2007			Personnel EC Consultant		Counterpart		Equipment and Material		Other	
		June	July	August	Planned	Utilised	Planned	Utilised	Planned	Utilised	Planned	Utilised
1.	To reinforce drug control capacities at the border											
1.1	To organise works and start construction				2 m/m int 3 m/m local	2 m/m int 3 m/m local						
1.2	To procure and deliver equipment				2 m/m int 3 m/m local	2 m/m int 3 m/m local						
1.3	To design and organise subcontracting of trainings				3 m/m local	3 m/m local						
1.4	To reinforce dog units, procure new dogs and organise training for dogs and handlers				1 m/m int 3 m/m local	1 m/m int 3 m/m local						
2	To strengthen regional forensic capacities											
2.1	To assess local forensic capacities											
2.2	To procure and deliver equipment for laboratories				1m/m int	1m/m int						
2.3	To reinforce forensic capacities linked to the central national laboratory											
3	To raise public awareness											
3.1	To promote dialogue with local communities & development of social capital in pilot regions				0,5 m/m int	0.5 m/m int						

FORM 2.3: RESOURCE UTILISATION REPORT

Project title : Central Asia Drug Action Programme – Phase 3		Project number : 100-850	Country : Central Asian Republics		Page :
Planning period : 01.09.2007 -30.11.2007		Prepared on : November 2007	EC Consultant : UNDP		
Project objectives : facilitate the licit flow of persons and goods over Central Asian Borders and increase security in Central Asia					
RESOURCES/INPUTS	TOTAL PLANNED	PERIOD PLANNED	PERIOD REALISED	TOTAL REALISED	AVAILABLE FOR REMAINDER
PERSONNEL					
International experts	34 m/m	7 m/m	7 m/m	27.5 m/m	6.5
Long Term Local Experts	50 m/m	10 m/m	10 m/m	40.5 m/m	9.5 m/m
Sub-total					
Sub-total					
OTHER INPUTS	Programme equipment 1.031.000 euro (600.000 for forensic laboratories)			600.000 Euro for forensic laboratories not yet used: assessment mission planned by UNODC	
Sub-total					
TOTAL					

FORM 2.4. OUTPUT PERFORMANCE REPORT

Project Title : Central Asia Drug Action Programme – Phase 3		Project number : 100-850	Country : Central Asian Republics	Page :
Prepared on : November 2007			EC Consultant : UNDP	
Output results	Deviation original plan + or - %	Reason for deviation	Comment on constraints & assumptions	
To reinforce drug control capacities at the border	<ul style="list-style-type: none"> • 0% 	<p>Most of work is being finalised (international tenders, contracting, etc).</p> <p>Programme praised by all participants. Well received and accepted by all national authorities</p>	<p>The following C/A are still valid:</p> <ul style="list-style-type: none"> • Regional and country political stability • Support to border reforms and anti-drug measures by local authorities • Ongoing EU advocacy towards fight against drug 	
To reinforce dog units	<ul style="list-style-type: none"> • +20 % 	<p>LoA was signed with UNODC in October 18th, 2006. UNODC completed assessment mission. However final assessment report was not submitted by UNODC as per deadline by March 20th, 2007. The first assessment report was not accepted by UNDP. UNODC had to re-submit report in an appropriate format.</p>		
To strengthen regional forensic capacities	<ul style="list-style-type: none"> • -30 % 			